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No. 87

House of Representatives

The House met at 12:30 p.m. and was called to order by the Speaker pro tempore (Mrs. BIGGERT).

DESIGNATION OF SPEAKER PRO TEMPORE

The SPEAKER pro tempore laid before the House the following communication from the Speaker:

WASHINGTON, DC,
July 10, 2000.

I hereby appoint the Honorable JUDY BIGGERT to act as Speaker pro tempore on this day.

J. DENNIS HASTERT,
Speaker of the House of Representatives.

MESSAGE FROM THE SENATE

A message from the Senate by Mr. Lundregan, one of its clerks, announced that the Senate has passed a bill and a concurrent resolution of the following titles in which the concurrence of the House is requested.

S. 2071. An act to benefit electricity consumers by promoting the reliability of the bulk-power system.

S. Con. Res. 129. Concurrent Resolution expressing the sense of Congress regarding the importance and value of education in United States history.

MORNING HOUR DEBATES

The SPEAKER pro tempore. Pursuant to the order of the House of January 19, 1999, the Chair will now recognize Members from lists submitted by the majority and minority leaders for morning hour debates. The Chair will alternate recognition between the parties, with each party limited to not to exceed 30 minutes, and each Member, except the majority leader, the minority leader, or the minority whip, limited to not to exceed 5 minutes.

The Chair recognizes the gentleman from Illinois (Mr. WELLER) for 5 minutes.

THE MARRIAGE TAX PENALTY

The SPEAKER pro tempore. Under the Speaker's announced policy of January 19, 1999, the gentleman from Illinois (Mr. WELLER) is recognized during morning hour debates for 5 minutes.

Mr. WELLER. Madam Speaker, over the last several years many of us have asked a question that we hear back at home time and time again. I represent the South Side of Chicago, the south suburbs, Cook and Will Counties, communities like Joliet, bedroom communities like Morris, Frankfort, a lot of farm towns.

I find whether I am in the city, the suburbs, or the country people often ask a pretty basic, fundamental question. That is, they ask a question: Is it right, is it fair that under our tax code 25 million married working couples pay on average \$1,400 more in taxes just because they are married? They ask that fundamental question of fairness: Is it right, is it fair, that under our Tax Code if one chooses to get married, their taxes are going to go up?

We call that the marriage tax penalty, and it occurs where we have a husband and wife who are both in the work force, a two-earner household who, when they choose to join together in holy matrimony, one of our society's most basic institutions, they end up paying higher taxes than if they stayed single or got divorced. The vast majority of folks back home tell me they believe that is wrong.

The marriage tax penalty essentially works this way. Let me introduce a couple here, Shad and Michelle Hallihan, two public school teachers from Joliet, Illinois. They just had a baby this year and are starting a family. But because they are both in the work force, they suffer on average the average marriage tax penalty of almost \$1,400.

Back home in Joliet that \$1,400, that is 3 months of day care for their child at the local day care center while they

both teach. That is a year's tuition at Joliet Junior College. The marriage tax penalty on average is real money to real people.

For some here in this House and some over in the Senate, particularly the folks down at the White House, they want to spend that money here in Washington rather than letting good folks like Shad and Michelle Hallihan keep what they suffer in the marriage tax penalty, money they could spend on their newborn baby.

Madam Speaker, Shad and Michelle's marriage tax penalty occurs because when we are married, we file jointly, we combine our income. So Shad and Michelle with their current income, if they stayed single or just chose to live together, they would each pay in the 15 percent tax bracket. But because they combine their income when they file jointly, they are forced to pay in a higher tax bracket, which causes them to pay \$1,400 more in higher taxes.

I am proud to say as a key part of the Republican agenda this year this House passed overwhelmingly the Marriage Tax Elimination Act, H.R. 6. Every Republican and thankfully 48 Democrats broke ranks with their leadership and said they, too, wanted to eliminate the marriage tax penalty. We passed it out of the House with overwhelming bipartisan support.

Unfortunately, I guess I should congratulate the Senate Democrats because they prevented the Marriage Tax Elimination Act from moving through the Senate. Of course, we are now moving it through the budget process to get around their parliamentary procedure that they are using to prevent us from eliminating the marriage tax penalty.

Later this week we are going to be voting on an agreement between the House and Senate which essentially wipes out the marriage tax for 25 million couples. In fact, the legislation we will be voting on later this week is

This symbol represents the time of day during the House proceedings, e.g., 1407 is 2:07 p.m.

Matter set in this typeface indicates words inserted or appended, rather than spoken, by a Member of the House on the floor.



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business contracts for women small business owners. They have not even come halfway to the goal.

Second, the women business owners who met with us are very much concerned about taxes. They said their top priority was getting rid of the death tax. Small business owners do not know when they will owe the estate or death tax or how much they will owe, so they have enormously high compliance costs.

A survey by the National Association of Women Business Owners found that the estate tax imposed almost \$60,000 in death-tax-related cost on women business owners. That is not taxes imposed; that is how much it cost the average woman-owned small business to figure out what the death tax implication would be.

As a congressman colleague in Missouri once said, there ought to be no taxation without respiration. That was the overwhelming view of the women in this conference.

In addition, the report outlines the women's views on what the Federal Government can do to help women entrepreneurs in areas such as access to capital, pensions and retirement, expanding markets, and health care. By asking women small business owners themselves to identify their professional concerns and make corresponding policy recommendations, we as policymakers, as legislators, should be able to craft our agenda much more effectively, and that agenda is oversight of the Small Business Administration and other Government agencies complying with the law, as well as legislative recommendations. This, we think, should facilitate even greater success on the part of current women small business owners and also offer incentives to more women to consider becoming business owners themselves.

Mr. President, I ask unanimous consent that the conclusion of the report be printed in the RECORD.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

CONCLUSION

The Summit participants were a diverse group of experienced women business owners who presented their candid views in response to the challenge from the Summit's sponsors. The participants' discussions focused on a vast number of wide-ranging issues and problems in seven areas confronting women-owned small businesses. There was no script directing the agenda. The Summit was participant-driven—the participants identified problems, they formulated solutions, and they put the recommendations in priority order.

Each participant brought a unique perspective to the Summit. One half of all participants had companies that had been in business for at least 10 years. Eighty-six percent of the women small-business owners were between the ages of 35 and 64. These seasoned executives and entrepreneurs brought years of experience to the table, and they are the best source for ideas on and solutions to the pressing problems confronting women-owned businesses in America today.

The issue singled out as the top priority by the Summit participants were Federal procurement. The participants at the highly attended Procurement session made a series of 13 recommendations. From this list, the participants' number one priority was that Federal agencies must begin awarding 5% of their contract dollars to women-owned small businesses. This 5% goal was established by Congress in 1994, and Federal agencies have failed to reach even one-half of the goal—2.5%—every year since the goal was enacted into law.

The second highest-ranked priority area for women business owners was the availability of capital, with a particular emphasis on their inability to raise equity investment capital. For start-up and fast-growing companies, the ability to raise equity capital is often critical to building a successful business. Equity infusions are designed to strengthen a company's balance sheet, which enables it to borrow money from banks and other commercial lenders in order to meet the company's day-to-day operating needs. The door to equity capital has been effectively shut and locked for the vast majority of women business owners.

The Summit's goal was to ensure that the recommendations from the participants receive serious scrutiny from the 107th Congress and the new Administration as they are sworn-in this coming January. New incentives should be developed in some areas to help women-owned small businesses continue to thrive. But in other areas, government must simply stay out of the way and let these entrepreneurs do what they do best—run successful companies. At the same time, the heads of Federal agencies need to be held accountable when their agency fails to do its part under the law, such as with the requirement that the Federal government must award 5% of its contracts to women-owned small businesses.

With all of the participants' specific recommendations in each of the respective topic areas, the Congress and the Executive Branch have a new mandate—listen to what women small-business owners have said and answer their call to action. In that vein, this report will be distributed to every Member of the United States Senate and House of Representatives and to the President of the United States in order to ensure that the Summit's recommendations are in the forefront of what needs to be done to help small businesses. The major issues singled out by the Summit participants must be the focus of the Congress and the Administration as they work to support and assist women-owned small businesses, which are so critical to the continued economic prosperity of this country.

DEPARTMENT OF THE INTERIOR AND RELATED AGENCIES APPROPRIATIONS ACT, 2001—Continued

Mr. BOND. Mr. President, I thank my distinguished colleague, the chairman of the committee, for allowing me this time. I thank the ranking member, Senator BYRD, for having done an excellent job on this bill. There are many items in the bill before us that I, along with the Senator from Wyoming, believe are very important. We wish them Godspeed.

Mr. President, I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The assistant legislative clerk proceeded to call the roll.

Mr. BYRD. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

THE GREENBRIER

Mr. BYRD. Mr. President, tucked into a sheltered green valley in Southern West Virginia is a magical place, a place where fascinating history, natural majesty, and sumptuous comfort have combined since the first days of our nation's founding to create a spot that is justly world-renowned. That place, Mr. President, is called The Greenbrier, in White Sulphur Springs, West Virginia. It has been a special place for several decades now, overflowing with game for the Shawnee Indians, a spa since colonial days, a place of high society idylls and balls, fought over during the Civil War, a World War II diplomatic internment site and then a rest and recuperation hospital for wounded soldiers, and a secret government relocation site—all cloaked behind the well-bred, white-columned face of a grand southern belle of a resort.

Mr. President, in May, my wife Erma and I celebrated our 63rd anniversary. Erma is my childhood sweetheart, the former Erma Ora James. We have written a lot of history together over the past 63 years, and I could not ask for a better coauthor.

This year, as we have in the last several years, we celebrated at the fabled Greenbrier resort in White Sulphur Springs. I am certainly not original in my inspiration to celebrate moments of marital bliss there—President John Tyler, the first President to be married in office, spent part of his 1844 honeymoon in White Sulphur Springs. Actors Debbie Reynolds and Eddie Fisher spent part of their 1955 honeymoon there, and Mr. and Mrs. Joseph P. Kennedy arrived at the Greenbrier on October 11, 1914, for a two-week honeymoon. Many, many, other famous names are inscribed in the Greenbrier's guest register. The history that Erma and I have created together is a blink of the eye compared to that of The Greenbrier, whose healing waters were first enjoyed by hardy colonists in 1778, as they had been by Shawnee Indians for untold years before that.

The Greenbrier has been a resort almost since the day in 1778 that Mrs. Anderson, one of the first homesteaders in the Greenbrier area of the "Endless Mountains," as the region was identified on colonial maps, first tested the wondrous mineral waters on her chronic rheumatism. Word of Mrs. Anderson's recovery spread rapidly, and numerous log cabins were soon erected near the spring. The "summer season" at the spring was born, albeit in a somewhat primitive state.

Still, the fame of the spring along Howard's Creek continued to spread. Thomas Jefferson mentioned "Howard's Creek of Green Briar" in his

"Notes on the State of Virginia" in 1784; that same year, George Washington focused the Virginia legislature's attention on the commercial prospects of the "Old State Road" running between the Kanawha River valley, through The Greenbrier's lands, to the piedmont and tidewater sections of Virginia. Along the route of today's roadway between the hotel and the golf clubhouse stands a monument to this vision. The Buffalo Trail monument commemorates the point at which the pre-colonial Indian Buffalo Trail crossed the Allegheny Mountains on its way from the Atlantic Coast to Ohio. This trail became the James River and Kanawha Turnpike, which for over a century carried commerce and development from the settled East to the future states of West Virginia, Kentucky, Ohio, Indiana, Illinois, and Missouri. By 1809, a tavern with a dining room, a barn, a stable, mills, and numerous cabins constituted a hospitable stopping place along the still-rugged route West. And rheumatism sufferers were joined at this watering hole by others more interested in the creature comforts and social interaction than in relieving joint pain.

By 1815, the first spring house was built over the spring head, and a thriving resort was attracting visitors who typically stayed for several weeks at a time. A hotel and many surrounding cottages, some quite sumptuous, were erected over the years. Commodore Stephen Decatur, hero of the Barbary Wars, brought his wife for a 16-day stay in 1817, and Henry Clay of Kentucky, Speaker of the House of Representatives, spent some time at White Sulphur Springs during several summers over some 30 years. The cool mountain breezes under the shelter of ancient oaks, combined with stylish fans and gentle rocking chairs on a shady porch, made the Greenbrier a comfortable spot in those sweltering summers before air conditioning.

In many ways, the Greenbrier has changed little over the years. The gracious sweep of lawn, the stately trees, the ranks of white cottages and imposing hotel facades hark back to that earlier era. Many of the cottages, most too sumptuous to be called merely "cottages," have their own special histories. One of the cottages was owned by Jerome Napoleon Bonaparte, who was a nephew of the French Emperor. General John J. Pershing, Commander of the Allied Forces in World War I completed his memoirs in the cottage named "Top Notch." Early morning horseback rides are still popular, and Erma and I recently enjoyed the romantic carriage ride through the grounds. Hunting, fishing, and even falconry are still practiced. But more golf courses, tennis courts, and swimming pools encourage a more active lifestyle than in those early days. The Greenbrier is justly famous for its golf and for the Sam Snead Golf School. Though I do not play, I still enjoy the beautifully landscaped courses with

their wide sweeps of lawn and water dotted with sandy island obstacles. The partaking of the sulfur water, that elemental component of the original spa experience, is now complemented by health and beauty facilities and services that pamper every part of you. A visit to the Greenbrier has grown ever more restorative over the years.

Henry Clay, that great man from Kentucky, the State of the Senator who now presides over the Senate with a dignity and degree of charm and skill and poise as rare as a day in June, often visited at the Greenbrier, as I have said.

Henry Clay was an early political fan of the Greenbrier, surely the most gracious and comfortable stopping place on his many trips between Washington and his home in Kentucky. Other well-known figures and luminaries who visited the resort prior to the Civil War were Presidents Martin Van Buren, Andrew Jackson, Millard Fillmore, Franklin Pierce, and James Buchanan. I have already noted that President John Tyler honeymooned at the Greenbrier. Dolly Madison, Daniel Webster, Davy Crockett, Francis Scott Key, and John C. Calhoun, and many other political notables have also contributed to engrossing dinner conversations there in more recent years, including Senate greats such as Everett Dirksen, Sam Ervin, Jacob Javits, and Barry Goldwater. Other politicians preferred the outstanding golf at the resort, including President Eisenhower, President Nixon (as a Vice President), and Vice President Hubert Humphrey. President Woodrow Wilson has also graced the Greenbrier, though I do not know if he was a golfer.

The Greenbrier has always been a favorite spot of other celebrities, as well. The Vanderbilts, Astors, Hearsts, Forbes, Lucas, DuPonts, and the Kennedys have sojourned there, as did Prince Ranier and Princess Grace with their children Albert and Caroline. The Duke and Duchess of Windsor danced the night away in the grand ballroom. Bing Crosby has sung there, and Johnny Carson, Steve Allen, Dr. Norman Vincent Peale, Rudi Valle, Art Buchwald, Dr. Jonas Salk, Cyrus Eaton, and the Reverend Billy Graham have all made mealtime conversations there sparkle more than the crystal chandeliers in the dining room. Babe Ruth and Lou Gehrig are just two of the sporting greats who have autographed the guest register. Clare Booth Luce wrote the first draft of her most enduring play, "The Women", during a three-day stay in 1936. Like Tennyson's brook, the fascinating list of notables could go on and on forever. People watching—that is watching people—has always been a spectator sport at Greenbrier functions!

The Greenbrier has experienced trauma as well as galas. During the Civil War, the Greenbrier's location astride a strategic rail line into Richmond, Virginia, put her in the line of fire. Troops were billeted in her guest

rooms, but both sides spared a favorite pre-war vacation site and fighting raged along the Greenbrier River. Being in what became Southern West Virginia, during the debate over succession in 1863, the Greenbrier's fate as a West Virginia or a Virginia citizen was uncertain. I am surely glad that West Virginia was the winner!

During Reconstruction, the hotel's healing waters also helped to heal the wounds of war, as grand society from both sides of the conflict continued to meet at the Greenbrier. General Robert E. Lee was a frequent visitor. In General Robert E. Lee's single post-war political statement, he led a group of prominent Southern leaders vacationing at the Greenbrier in drafting and signing what became known as "The White Sulphur Manifesto" of 1868. This document, widely reprinted in newspapers across the country, declared that, in the minds of these men, questions of secession from the Union and slavery "were decided by war," and that, upon the reestablishment of self-governance in the South, the Southern people would "faithfully obey the Constitution and laws of the United States, treat the Negro populations with kindness and humanity and fulfill every duty incumbent on peaceful citizens, loyal to the Constitution of their country." The war was truly over.

In 1869, one of the most famous photographs ever taken at White Sulphur Springs included Robert E. Lee and a group of former Confederate Generals, among them Henry Wise of Virginia, P.G.T. Beauregard of Louisiana, and Bankhead Magruder of Virginia. Other ex-Confederate officers who visited the resort were Alexander Lawton of Georgia, Joseph Brent of Maryland, James Conner of South Carolina, Martin Gary of South Carolina, and Robert Lilley of Virginia. Former Union General William S. Rosecrans visited General Lee while Lee was vacationing one summer at the Greenbrier.

The Greenbrier has served the nation well in two other wars, as well—World War II and the Cold War. At the outbreak of World War II, the hotel served as a rather gilded cage for several thousand foreign diplomats and their families, from Germany, Italy, Hungary, Bulgaria, and, later, Japan. It was then taken over by the federal government for the Army's use as a rest and recuperation hospital for wounded soldiers, before returning, like the soldiers it housed, to civilian life.

Much has been made, in recent years, of the Greenbrier's secret life as a covert agent of the U.S. government. In 1992, the existence of an emergency government relocation center built secretly deep beneath the Greenbrier was revealed. The result of an extraordinary partnership between the CSX Corporation and the federal government, the bunker contained facilities to house and operate the entire United States Congress in the event of nuclear attack. It had its origin in plans created by President Eisenhower to ensure

the survival of the constitutional system of checks and balances. The President had to convince Congressional leaders, including Senate Majority Leader Lyndon B. Johnson, to go along with the plan, which was carried out in the greatest secrecy for over forty years. The secrecy was necessary, because the bunker at the Greenbrier was not designed to withstand a direct hit, but, rather, to ensure security through a combination of physical design and camouflage. The remote shelter of the West Virginia hills proved a perfect combination of cover, concealment, and denial.

Now, the bunker is open to the public for tours. It is fascinating to see the level of detail that was included in the bunker, but it is also sobering to reflect upon the real fear of Armageddon that existed in this country during those years and which justified this kind of contingency planning. As you finish the tour and return to the sunlit world of golf, lazy country walks, luxurious settings, and fine dining that is the hallmark of the Greenbrier experience, it is difficult to recall those not-so-distant times when school children practiced hiding under their desks in the event of a conventional or nuclear exchange.

I encourage my fellow Senators, and, indeed, anyone listening, to visit the Greenbrier, to tour the bunker, and to relish the history and the service that are so much a part of this precious piece of West Virginia. Avoid the current high gas prices and road congestion, and take the train as so many have before you. Leave steamy, contentious, Washington behind for a time, and step out at the Greenbrier's rail depot wondering at the beauty, the cool breezes that smell of fresh, clean air and wildflowers. Allow yourself to be swept along by the attentive, unobtrusive service of an earlier age and be deposited in a bright, flower-bedecked room before a pre-dinner stroll about the grounds. You will be walking with the celebrities of the past as you write a wonderful new chapter in your own history.

I was mentioning the Amtrak train. My recollection went back to a time in England when the distinguished Senator from Washington, SLADE GORTON, and his nice wife Sally, and Erma and I rode the train from London up to York. Oh, my, what a wonderful time we had in York, visiting through the countryside with its narrow roads and its hedges and having our meetings with the British. Those were most enjoyable days and memorable ones.

But riding the train in itself is a real treat. I like to ride trains, and I know SLADE GORTON does, too. Has he ever told about his bicycle journey across the United States? He and his wife and their children traveled by bicycle, a bicycle odyssey, across the United States of America, all the way from the Pacific to the Atlantic. That would be something worth reading about. Better still, talk with him in person about it.

I close with the immortal words and images of the poet William Wordsworth, who lived from 1770 to 1850, when the Greenbrier was yet in its early days. But his lines eloquently capture the sights one can now happen upon when strolling through the magical grounds of this wonderful outpost of gentle civilization amid the mountains, and they capture the happiness such beauty inspires:

I wandered lonely as a cloud
That floats on high o'er vales and hills,
When all at once I saw a crowd,
A host, of golden daffodils;
Beside the lake, beneath the trees,
Fluttering and dancing in the breeze.
Continuous as the stars that shine
And twinkle on the milky way,
They stretched in never-ending line
Along the margin of a bay:
Ten thousand saw I at a glance,
Tossing their heads in sprightly dance.
The waves beside them danced; but they
Out-did the sparkling waves in glee:
A poet could not but be gay,
In such a jocund company:
I gazed—and gazed—but little thought
What wealth the show to me had brought:
For oft, when on my couch I lie
In vacant or in pensive mood,
They flash upon that inward eye
Which is the bliss of solitude;
And then my heart with pleasure fills,
And dances with the daffodils.

Like the Greenbrier, the forests in West Virginia.

I yield the floor.

THE PRESIDING OFFICER (Ms. COLINS). The Senator from Tennessee.

Mr. THOMPSON. Madam President, I ask unanimous consent to speak for 20 minutes as in morning business.

THE PRESIDING OFFICER. Without objection, it is so ordered.

Mr. THOMPSON. Madam President, I say to the Senator from West Virginia how much I appreciate that rendition and bringing us back to a better reality here from time to time.

I remember the comments by that same poet who once said:

Getting and spending, we lay waste our powers,
Little we see in nature that is ours.

I don't think anyone can ever say that about the senior Senator from West Virginia.

Mr. BYRD. He said, "we lay waste our powers." But I can assure you that the Senator from Tennessee doesn't lay waste his powers. He is a busy man, and he serves his country and his State in a great fashion.

I thank the Senator for his kind words.

Mr. THOMPSON. I appreciate that very much.

PROLIFERATION OF WEAPONS OF MASS DESTRUCTION

Mr. THOMPSON. Madam President, I rose on the floor on June 22 to address a matter of great concern to everyone, the issue of proliferation of weapons of mass destruction.

A couple of years ago, I was watching late night television and ran across a

seminar being conducted by former Senator Sam Nunn. Someone asked him during a question and answer period what he considered to be the greatest threat to the United States of America. He mentioned terrorism and the new emerging threat of weapons of mass destruction.

A short time after that, I was watching the Charlie Rose Show late one night with former Secretary of State Warren Christopher. When asked the same question, he gave the same answer: That post cold war, we have not concerned ourselves perhaps very much with some of these issues but that we should, and there are emerging threats out there.

I think the Senator from West Virginia is contemplating a proposal that deals with this very issue.

I have been specifically concerned with that issue with regard to China for a couple of reasons: One, they continue to lead the nations of the world in the proliferation of weapons of mass destruction, according to our intelligence community; two, because we are now getting ready to embark on the issue of permanent normal trade relations with China.

Many of us are free traders; many of us believe in open markets; many of us want to support that. I think the majority of the Senate certainly does. Is there not any better time, and is it not incumbent upon us in the same general timeframe and the same general debate, that we couldn't, shouldn't, consider something so vitally important to this country as the issue of our nuclear trading partner, that we are being asked to embrace in a new world regime, that sits with us on the Security Council of the United Nations? Is it too much to ask of them to cease this dangerous proliferation of weapons of mass destruction and the supplying of these rogue nations with weapons of mass destruction—be they chemical, biological, or nuclear—which pose a threat to us?

We are considering now the issue of the national missile defense system. Many people in this Nation, I think a majority of people in this Congress, are very concerned that we have no defense against such a terrorist attack, an accidental attack, an attack by a rogue nation with weapons of mass destruction, and that we need such a missile defense.

One of the primary reasons we need a national missile defense system has to do with the activities of the Chinese and their supplying of rogue nations with these materials, expertise, capabilities, military parts that have nuclear capabilities which we are so concerned that, by the year of 2005, could be turned against us. Must we not consider this as we consider permanent normal trade relations? As important as trade is, is it more important than our national security? I think that question answers itself.

I pointed out on June 22 that the Rumsfeld Commission reported in July